

Message Text

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ACDA/MEA:BDOENGES OSD/ISA:COL. MAHLBERG

OSD/ISA:COL. HARLOW JCS:COL. WILMOT

NSC:MR. GUHIN ERDA/IR:MR. THOMPSON

NSC:MR. MOLANDER S/S:MR. KUCHEL

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C O N F I D E N T I A L STATE 145150

LIMDIS

E.O. 11652: GDS

TAGS: PARM, CCD, US

SUBJECT: CCD 1975 SUMMER SESSION: GENERAL GUIDANCE FOR THE
US DELEGATION

1. SUMMARY. THIS MESSAGE PROVIDES GENERAL GUIDANCE ON
SUBJECTS EXPECTED TO ARISE AT SUMMER SESSION OF CCD,
INCLUDING MILITARY ENVIRONMENTAL MODIFICATION ACTIVITIES;
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NUCLEAR PROLIFERATION ISSUES, IN PARTICULAR THE ARMS
CONTROL IMPLICATIONS OF PEACEFUL NUCLEAR EXPLOSIONS;
CHEMICAL WEAPONS; CONVENTIONAL WEAPONS; MILITARY EXPEND-
ITURE MEASUREMENT; AND PRELIMINARY CONSULTATIONS REGARDING

SEABED ARMS CONTROL TREATY REVIEW CONFERENCE. DETAILED GUIDANCE IS BEING PROVIDED SEPARATELY FOR HANDLING ENVIRONMENTAL MODIFICATION ISSUES AND PNE EXPERTS MEETINGS, AS WELL AS THE NUCLEAR-WEAPON FREE ZONE STUDY BY AD HOC EXPERTS' GROUP UNDER CCD AUSPICES. END SUMMARY.

2. ENVIRONMENTAL MODIFICATION. PURSUANT TO PREVIOUS AUTHORIZATION, WE EXPECT TO TABLE A US DRAFT ENMOD CONVENTION DURING THE SESSION. A TABLING STATEMENT AND UPDATED INSTRUCTIONS WILL BE PROVIDED, TAKING INTO ACCOUNT ANY LATE DEVELOPMENTS IN THE ENMOD NEGOTIATING SITUATION. DELEGATION IS AUTHORIZED TO INFORM OTHERS THAT WE INTEND TO SEND EXPERTS TO PARTICIPATE IN INFORMAL MEETING ON ENMOD ISSUES SCHEDULED FOR WEEK OF AUGUST 4.

3. NONPROLIFERATION AND PNES. A MAJOR SUBJECT FOR DISCUSSION WILL BE NONPROLIFERATION ISSUES, INCLUDING POSTMORTEM OF NPT REVIEW CONFERENCE AND DISCUSSION OF PNES. CONSIDERATION OF ARMS CONTROL IMPLICATIONS OF PNES AND PREPARATION OF SPECIAL REPORT THEREON REQUESTED BY UNGA WERE DEFERRED FROM SPRING SESSION AT SUGGESTION OF JAPANESE AND OTHERS, SO THAT RESULTS OF RELATED IAEA WORK AND NPT REVCON COULD BE TAKEN INTO ACCOUNT. TO PREPARE GROUND FOR SPECIAL INFORMAL MEETINGS WITH EXPERTS ON ARMS CONTROL IMPLICATIONS OF PNES, SCHEDULED FOR WEEK OF JULY 14, WE PLAN TO MAKE STATEMENT DEALING WITH NONPROLIFERATION AND PNES AND TO TABLE ONE OR MORE WORKING PAPERS (NOW BEING DRAFTED ON AN INTERAGENCY BASIS) EARLY IN JULY. IN GENERAL AND AS NECESSARY, THE DELEGATION SHOULD REAFFIRM OUR COMMITMENT TO SEEK AN EFFECTIVE CTB AND OUR POSITION THAT ANY TREATY OR AGREEMENT ON THIS SUBJECT SHOULD CONTAIN PROVISIONS FOR ADEQUATE VERIFICATION AND SHOULD SOLVE THE PROBLEM OF PNES. THE CTB-PNE RELATIONSHIP WILL BE COVERED IN STATEMENT AND WORKING PAPERS. IF ASKED, THE DELEGATION SHOULD REITERATE OUR POSITION THAT ADEQUATE VERIFICATION OF A CTB WOULD REQUIRE SOME ON-SITE INSPECTION.
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4. EARLY IN SESSION U.S. DEL SHOULD CONSULT WITH OTHER NPT PARTIES, INCLUDING UK AND USSR DELS, ON QUESTION OF SUBMITTING FINAL DECLARATION OF NPT REVIEW CONFERENCE AS CCD DOCUMENT. WE SEE SOME ADVANTAGE IN HAVING DECLARATION ON RECORD AT CCD, BUT WOULD NOT WANT TABLING TO BE CONTROVERSIAL. IN PARTICULAR, WE WOULD NOT WANT NON-ALIGNED NPT PARTIES TO FEEL COMPELLED TO CRITICIZE DECLARATION AS NOT ADEQUATELY REFLECTING NON-ALIGNED VIEWS AT REVCON OR TO INSIST ON "COUNTER-TABLING" NON-ALIGNED PROTOCOLS AND RESOLUTIONS. IF THERE IS GENERAL DESIRE TO TABLE DECLARATION, DEL SHOULD ENCOURAGE A LOW-KEY HANDLING OF THE MATTER, WITH TABLING PERHAPS DONE BY SWEDEN OR BY UK.

5. CHEMICAL WEAPONS. AS INDICATED IN STATE 100008 AND 100009 (NOTAL) IN LATE APRIL WE CONVEYED TO SOVIET EMBASSY A NUMBER OF COMMENTS AND QUESTIONS ON SOVIET DRAFT CONVENTION HANDED TO US PRIVATELY AUGUST 6, 1974. (WE HAVE NOT MENTIONED THIS DRAFT, WHICH CALLS FOR A BAN ON HIGHLY TOXIC CHEMICAL WEAPONS AS A FIRST STAGE TOWARD A COMPREHENSIVE BAN, TO OTHERS, AND WE WISH TO KEEP IT A BILATERAL MATTER.) SOVIETS HANDED OVER RESPONSE TO OUR COMMENTS IN WASHINGTON IN EARLY JUNE (STATE 135881 NOTAL) AND PROPOSED THAT MEETINGS WITH EXPERTS BE HELD IN GENEVA BEFORE THE OPENING OF THE SUMMER CCD SESSION. WE DECLINED THIS PROPOSAL ON THE GROUNDS THAT EXPERTS' MEETINGS WOULD BE PREMATURE AND THAT WE WOULD NEED TO STUDY SOVIET RESPONSE. WE REITERATED PREVIOUSLY STATED VIEW THAT OUR CCD DELS CONSTITUTE APPROPRIATE COMMUNICATIONS CHANNEL ON CW AT CURRENT STAGE.

6. IF SOVIETS RAISE THIS SUBJECT, DELEGATION SHOULD EXPRESS APPRECIATION FOR USSR RESPONSE AND INDICATE THAT IT IS BEING GIVEN CAREFUL CONSIDERATION. IF SOVIETS PROPOSE FURTHER CONSULTATIONS DURING SUMMER SESSION, WITH OR WITHOUT EXPERTS, DELEGATION SHOULD REPLY THAT WE WISH TO COMPLETE STUDY OF SOVIET RESPONSE BEFORE DETERMINING APPROPRIATE NEXT STEP. DELEGATION WILL BE PROVIDED WITH FURTHER INSTRUCTIONS ON THIS SUBJECT. CONFIDENTIAL

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7. A BRIEF REFERENCE TO CW IN US OPENING STATEMENT RECALLS JOINT SUMMIT STATEMENTS ON CW ISSUED AT MOSCOW AND VLADIVOSTOK IN 1974, AND INDICATES THAT THERE HAVE BEEN CONTINUING CONTACTS BETWEEN US AND USSR REGARDING POSSIBLE JOINT CW INITIATIVE AT CCD. US DEL SHOULD INFORM SOVIETS IN ADVANCE OF THIS STATEMENT. DEL SHOULD, HOWEVER, NOT GO BEYOND THIS FORMULATION IN DISCUSSION CW WITH OTHER DELEGATIONS, AND SHOULD AVOID GIVING IMPRESSION THAT JOINT CW INITIATIVE IS LIKELY IN NEAR FUTURE.

8. CONVENTIONAL WEAPONS. WE WOULD APPRECIATE REPORTS OF ANY FURTHER REACTIONS TO US STATEMENT ON CONVENTIONAL WEAPONS DELIVERED AT CCD APRIL 10. IN FOLLOW-UP CONSULTATIONS DEL SHOULD BE GUIDED BY INSTRUCTIONS IN STATE 115894 AND ALSO TAKE INTO ACCOUNT RESPONSES TO THAT MESSAGE.

9. MILITARY EXPENDITURE MEASUREMENT. A CCD STATEMENT AND WORKING PAPER ON THIS SUBJECT ARE BEING PREPARED, WH CH, SUBJECT TO INTERAGENCY CLEARANCE, WE WOULD PLAN TO PRESENT IN LATE JULY. IF THE PROPOSAL IS APPROVED, GUIDANCE ON HANDLING THIS SUBJECT WILL BE PROVIDED.

10. CONSULTATIONS ON SEABED TREATY REVIEW CONFERENCE. SEABED ARMS CONTROL TREATY OF 1972 CALLS FOR A REVIEW CONFERENCE IN 1977 AND WE THINK IT LIKELY THAT SOME CCD MEMBERS WILL RAISE QUESTION OF PREPARATION FOR CONFERENCE. US DEL IS THEREFORE REQUESTED TO CONSULT BRITISH AND SOVIET CO-DEPOSITARIES TO DETERMINE THEIR VIEWS IN THIS CONNECTION, INCLUDING POSSIBILITY OF POSTPONING CONFERENCE, WHICH MIGHT BE DESIRABLE IF LAW OF THE SEA CONFERENCE FAILS TO CONCLUDE ITS WORK NEXT YEAR. FURTHER GUIDANCE ON THIS SUBJECT WILL BE PROVIDED AS NECESSARY.

11. CCD REPORT. AS IN PAST YEARS, US DEL WILL PRESUMABLY DRAFT FINAL REPORT IN COOPERATION WITH SOV DEL. SOME OTHER DELEGATIONS MAY AGAIN URGE THAT THE REPORT BE DRAFTED BY UN SECRETARIAT. WE WOULD PREFER, IF POSSIBLE, TO FOLLOW TRADITIONAL PROCEDURE WHICH PERMITS US TO EXERT GREATER INFLUENCE ON TONE OF REPORT
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AND HELPS UNDERLINE SPECIAL STATUS OF CCD AS INDEPENDENT BODY NOT SUBORDINATED TO UNGA. HOWEVER, IF IT IS CLEAR COMMITTEE AS A WHOLE NO LONGER SUPPORTS DRAFTING BY CO-CHAIRMEN, DEL MAY AGREE TO DRAFTING BY SECRETARIAT OR TO OTHER ARRANGEMENT THAT RESULTS IN DRAFTING OF FACTUAL AND NON-CONTENTIOUS REPORT. DEL SHOULD MAKE SURE ANY NEW PROCEDURE IS ACCEPTABLE TO SOVIET CO-CHAIRMAN. KISSINGER

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<< END OF DOCUMENT >>

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